

I.P.S. Doc. No. 3106 (22)

Exh. No. ____

TOP SECRET

FOREIGN * SECRET

COPY OF CABLE

Fifteenth out of the 15 copies

On account of being absolutely "TOP SECRET"
care should be taken in handling this document.

RE: U.S.-JAPANESE NEGOTIATIONS

1. With regard to the U. S. President's proposal of July 24th and the U.S. protest made on August 17th, our Government, besides having duly replied in detail, had also added the Premier's message to same. Thus on our part, we regard we have said everything what we have to say and we feel we have nothing left to-day but make an outspoken statement on the following points and pass them on for a political measure (that is a joint statement) which will be described later.

(1) Japan agrees to the following items:

(a) Japan is ready to agree on the items of which Japan and the United States had already come to an agreement in the course of the preliminary unofficial conversations;

(b) Making Indo-China as a base, Japan will not undertake a military advance into any adjacent areas. Likewise without any justification she will not make a military advance to the North;

(c) The attitude of Japan and America with regard to the European war shall be ruled by the idea of defense and protection of their own rights and interests. In the event of American participation in the European war Japan's interpretation of the Tripartite Pact and carrying its provisions into effect will be left entirely to Japan's discretion;

(d) Japan will endeavor to restore normal conditions in the entire field of Sino-Japanese relations, and when it is realized it will withdraw its troops from China as promptly as possible in observance of the agreement between Japan and China;

(e) As regards the economic activities of the United States, in China, no restrictions would be placed in so far as such are conducted on a just and fair basis;

(f) Japan's activities in the South-Western Pacific area will be conducted by peaceful means, and in conformity with the principle of non-discrimination in the international trade relations, and will also cooperate with the United States in the latter's efforts to develop and acquire natural resources in the said area;

(g) The Japanese Government will take the necessary steps in order to restore the normal commercial relations between Japan and U.S.A.

As regards this point, the abolition of the Freezing Act shall be immediately enforced, subject to reciprocity on the part of both Japan and U.S.A.

(Note) As to this problem, it is necessary not to give an impression that the American Freezing Act has been a severe blow to us. And exclusively with the following-reasons:

(a) the contents of the Freezing Act are so technical complicated, that even if grades of severity might be provided in its enforcement, it would be impossible for the general public to understand it;

(b) the step taken by the Americans has given an impression to the Japanese people that it is a primitive measure for our dispatching military forces into French Indo-China;

(c) On the pretext of being the most conspicuous measure and taking into consideration the serious nature of the above-mentioned promise of ours; even if there is a strong opposition in the U.S.

Government circles (referring to the U. S. Treasury Department with Morgenthau as its head who regard it sufficient if economic and financial pressure be brought about in order to coerce Japan) we /T.N. Japan/ must strongly insist that this attitude should be suppressed in order to reciprocate Japan's determination.

(Note) "By immediately" is meant on the occasion of KONOYE (RO) /T.N. probably Roosevelt/ agreement.

P.4 (2). The United States of America shall agree to the following items;

(a) Against the Japanese agreement mentioned in the Item

(d) the United States will not take any measures or actions likely to hinder Japan's efforts in China;

P.5 (b) the United States shall "reciprocate" with the Japanese agreement as mentioned in Item (f);

(c) Military activities in the Far East and in the South-Western Pacific area shall be suspended;

(d) Reciprocating with the Japanese agreement as mentioned in the Item (g) with reference to the Freezing Act against Japan and its immediate abolition as well as the cancellation of prohibiting the Japanese vessels using the Panama Canal for navigation.

....

1.6 II. If the aforesaid reciprocal agreement be concluded, the next arrangement will be for us to consider the political measures which will be mentioned later. But the following three methods can be thought of as appropriate for the present:

- (1) Joint declaration;
- (2) Either party will simultaneously issue a separate declaration with similar contents;
- (3) A treaty concerning the Maintenance of Peace in the Pacific Ocean.

If we were to weigh the merits of the above three methods, the contents of any one you like to choose requires conciseness considering the shortness of time allotted to the Leaders' Meeting and the political effect which we are aiming being extensive.

But in view of the fact that the position of those who are directly connected with the meeting being so important and the international situation surrounding the meeting being so critical, the said political measures should be political in the literal sense, it might be advisable to make such a treaty avoid being too legal in its nature (even though it may perhaps be a so-called Political Treaty).

If we consider matters from this point of view, we should choose a Declaration, and furthermore, as for a Declaration, it would probably be best to have a Joint Declaration from the view point of alleviating the tension between Japan and America.

However, if there should be any particular reasons for America's preferring the (2), there would be no need for us to necessarily adhere to (1), and the contents thereof should be practically the same as (1).

III. Draft of the Joint Declaration

The Japanese Government and the Government of the U.S.A. should fix in their memory that their neighbourly relations have been maintained a rarely friendly manner as may be seen in diplomatic history without having ever exercised any mutually unpeaceful measures ever since the opening of diplomatic relations between the two nations 80 odd years ago and concurrently Japan and America should, by giving thought to the fact that they equally possess the most important international position and responsibility among the nations not directly participating in the deplorable chaos which is, as a matter of fact, threatening to destroy civilization. Realizing keenly that the above-mentioned maintenance and promotion of the Japanese-American relations constitute the mutual responsibility of the two nations towards the human race, the Japanese Premier and the President of the U.S.A., meeting together personally, declare solemnly and jointly here that no conditions exist, nor should exist hereafter, for making a peaceful settlement impossible between Japan and U.S.A.; they have concurred in their opinion that they should

....

cooperate sincerely towards the promotion of cultural and material welfare of both the Japanese and American people; they have reached an understanding that they shall jointly aim at bringing about Universal peace throughout the world and exert their efforts for the early restoration of peace by cooperating closely when the opportune moment should arrive.

IV. For the simultaneous and separate declarations with the same contents, it would be in order to make suitable amendments to the afores-mentioned contents.

C E R T I F I C A T E

I.D.C. No. _____

I.P.S. No. 3106-(22)

Statement of Source and Authenticity

I, HAYASHI, Kaoru hereby certify that I am officially connected with the Japanese Government in the following capacity: Chief, Archives Section --Foreign Office-- and that as such official I have custody of the document hereto attached consisting of 9 pages dated (presumably between latter part of August and first part of Sept. 1941), and described as follows: U.S.-JAPANESE NEGOTIATIONS

I further certify that the attached record and document is an official document of the Japanese Government, and that it is part of the official archives and files of the following named ministry or department (specifying also the file number or citation, if any, or any other official designation of the regular location of the document in the archives or files): Archives Section, Foreign Office

Signed at Tokyo on this
22nd day of Dec. 1947

K. Hayashi /Signed/
Signature of Official

Witness: T. Sato /Signed/ Chief, Archives Section ^{SEAL}
Official Capacity

Statement of Official Procurement

I, Henry SHIMOJIMA, hereby certify that I am associated with the General Headquarters of the Supreme Commander for the Allied Powers, and that the above certification was obtained by me from the above signed official of the Japanese Government in the conduct of my official business.

Signed at Tokyo on this
22nd day of Dec., 1947

Henry SHIMOJIMA /Signed/
NAME

Witness: Henry A. Dolan, Jr. /Signed/ Investigator IPS
Official Capacity

日本外務二局スケ

外機密

3/06/22

一 七月二十四日米大統領ノ提案、八月十七日米
申入三對シテハ帝國政府ハ既ニ夫々委曲ヲ盡
シタル旨名ナセルノミナラス之ニ加フルニ
如理ノ一メセトジ一アリ我方トシテハ言フベ
キヲ茲シタリト云フベク是早今日ニ於テハ左
ノ旨締ラニ直ニ言既シ以テ公記政治的學問一
ナ六國長老ニニ移行セムモノトス
(一) 日本ハ左ノ諸點ヲ約説ス
(ア) 日本擬似的并公式會議中既ニ一應日米合
意ヲ完タル事項ニ付テハ日本トシテ同意
ナリ、
(ロ) 既印ヲ據地トシテ近畿諸島ニ武力的進出
ラナサズ北方ニ對シテモ同様ナク武力
的進出ラナサズ、
(ハ) 本邦ノ對外的戰爭事務ハ以降ト自衛ノ事
務ニ依リ管セラルベク、又米ノ歐洲艦を
入ノ既合ニ於ケル三國條約ニ對スル日本
ノ本邦及之ニ伴フ之行ハモラ自主的ニ行
(二) ハルベシ、
日本國ハ日支國ノ全體的正常關係ノ回復

3/06-(22)

2 (爲)

ニ方メ右實現ノ上ハ日支間ノ協定ニ遵ヒ
支那ヨリ出不備ル限リ遂カニ撤兵スル用
意アリ。

(ふ) 支那ニ於ケル合衆國ノ經濟的活動ハ公正
ナル必能ニ於テ行ハルル限リ制限セラレ
サルベシ。

(ハ) 既に太平洋地域ニ於ケル日本ノ活動ハ平
和的手段ニ依リ且国际通商政策ニ於ケル
無差別待遇ノ原則ニ遵ヒ行ハルヘク合衆
國カ必妥ドスル同方面ニ於ケル天然資源
ノ生産發育ニ尽力ス。

(ト) 日本山嶽府ハ日米間ニ正當ナル通商關係
シテ公後セシムルニ必妥ナル諸種ヲ諒スヘ
シハシテ石ニシ日米兩國相互ニシプロケト
トレスヘキコトヲ條件トシテ原結合ノ據
驗ハ直テニ實施セラルヘキモノトス。

(ア) 既に本件ニ關シテハホノ原結合力我方
ニ當手タリトノ志ヲ兵フルヲ避ケ事ラ
原結合ノ内容カ専門的且公雅ニシテ之ニ
極端ノ差ヲ設クルモ一概ハニハ理解シ難

外務省

3/06-1221外
件

(二)

合衆山ハ左ノ詔項ヲ約詔ス

(イ) 論議(ニ)ニ掲クル日本ノ論議ニ對應シ合衆國
ハ右日本ノ支那ニ屬スル勢力ニ支障ヲ與フル
カ如キ指揮及行動ニ出テサルハシ。

(三)

キコト

(3) 米ノ本指揮ハ該國民ニ對シ我力信印選舉
ニ對スル懲罰的指揮タリトノ感ヲ察ヘオ

ルコト

(c) 最モ目立ツ指揮タルコト
ヲ由トシ前綱我方約詔ノ性質ノ重要性
ニ照ラシ、假令米政府部内ニ強硬ナル反
對アリトモ「モーモーデンソ」ヲ首腦トス
ル日本ヲ強壓スル爲メニハ經濟、政政上
ノ迫以テ足レリトスル米大競合ヲ指
ス一又ヲ完底シ以テ日本ノ決意ニレシ
プロジェクトスル要アルコトヲ強調ス。

(註) 直チニトハ近衛「ロ」也定ノ際ヲ意

ムス

13

(イ) 前項(イ)ニ掲クル日本ノ約諾ニ合衆國ハ「レシプロケート」スヘシ。

(ロ) 朝東及南西太平洋地域ニ於ケル軍事演習ヲ停止スヘシ。

(二) 前項(イ)ニ掲クル日本ノ約諾ニ「レシプロケート」シ右ニ於テ言及セラレタル對日東結清量ヲ區テニ
該國シ又日本周邊ニ鑑スル巴泰馬堤河通航禁止ヲ
公除スベシ。

ニ右相互通商議成立セバ後記政治的清量ニ總ル與取リ
トナルヘキ處右清量トシテ並並リ左ノ三方法ヲ考慮
シ得ベシ

(二)(一) 共同謀議

(二)(二) 同一內容ヲ有スル領事的通商

(三) 太平洋平和保証ニ鑑スル條約
今前三者ノ得失ヲ考慮セムニ本行首ニ於會見方正時
間ヲ定當セラカルニ通考サカル點、政治的清量ヲ大半
クホラフ點ヨリ見テ其ノ何レヲシフトスルモ內容ハ
當以テカルモノタカラク要スベシ。

然レドモ眞誠關係ノ地位ノ眞正性、本行會見ヲ觀
カ國際情勢ノ緊迫ニ鑑シレバ管該政治的清量ハ尤モ
過リ政治的ノモノタルベク實業的往來ノ多分ニアカ

條約(ソレガ儀會所屬政治的關係トシセラカルモノ
タルニセヨ)ノ形ヲ趣クカルトトスベシ。此ノ見地
ヨリセバ上開之邊アベク又通商、中ニテモ日米關係

外
交
部

3/06-7/9

3/16-(22)

西郷福ヲ示ス見出ヨリセバ共同謀議ヲ可ハベシ。
尤モホニ於テ(一)ヲ尋ニ可トスル事情容スルニ於テハ
坐シモ(一)ヲ謀議スル事ナカベク其ノ内容ノ如ニモ
云(一)ノ内合ト六國小兵タカベシ。

三、共同謀議

一、日本國政府及倉庫國政府ハ

兩國交誼源以來八十有餘年ノ久シキニ亘リ未だ
曾テ相互通報ノ事無く平和的ヲササハシテ行儀シタカコト
ナキテフ公天史上初ニ見ル亥戌酉條ヲ係締シ來レ
カ西國國事ノ事スル事蹟ヲ年記スルト共ニ
日本國及倉庫國方既ニ文牒ヲ發送セントスル儀ア
ル懸シムヘキ威儀ニ正氣正義セサカル事ニ於テ
河ク波モ重耳ナカ國際的地位ト責任ヲ有スルコト
ニ思ヒラシ

右ノ事半日未だ未ノ保有致處ハ兩門ノ人等ニ對ス

ル共同ノ責めタカコトヲ痛感シ

日本國總理大臣及亞米利加倉庫國大臣領ヘシク
相合シ日本國ト倉庫國トノ間ニハ平和的處置ヲ不
可能トスル何等異乎人情乎スルコトナク其餘不ニ
於テモ悟セサカヘキコト

日本國民及倉庫國民ノ文化的教育的體育的體操ノ元
メ優等ナル事ヲ以スヘキコトニ志願ノ一端也

コト云

四

5

6

世界平和ノ構築ヲ共同ノ目標トシ運営ナル時刻至
ラハ極務方シテ迄カナル平和充實ニ努力スヘシ了

ルニ達セルコトヲ

茲ニ校讎且共同ニ學院ス

四局時、同一内容個別的整理

ハ右内容ニ適宜修正ヲ加フレハ可ナルベシ

3/06(22)

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I.D.C. No. _____

I.P.S. No. 3106-(22)

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Signed at Tokyo on this
22nd day of Dec. 1947

K. Hayashi /Signed/
Signature of Official

Witness: T. Sato /Signed/ Chief, Archives Section- SELL
Official Capacity

Statement of Official Procurement

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Signed at Tokyo on this
22nd day of Dec., 1947

Henry SHIMOJIMA /Signed/
NAME

Witness: Henry A. Dolen, Jr. /Signed/ Investigator IPS
Official Capacity

Cent.

證 明 書

國 際 檢 察 部 第三〇六(二二)號
「ワシントン」文書局 編

與該反ビ公正ニ關スル證明

5/106-22

余、本件ハ余ガ下記ノ資格ニ於テ、即テ外務省文書
課長トシテ、日本政府ト公的關係ニ在ルモノナルコ
ト、並ニ該官吏トシテ余ガ茲ニ添附セラレタル、九
頁ヨリ成ル(一九〇一年八月下旬ト九月上旬トノ間
ト推定)隨、下記迄名、即テ日米交渉ニ關スル件ノ
文書ノ保管ニ任ジ居ルコトヲ茲ニ證明ス。

余ハ更ニ添附ノ記載及ビ文書ガ日本政府ノ公式文書ナ
ルコト、並ニ右ガ下記名稱ノ管又ハ部局ノ公式文頭
及ビ綴ノ一部ナルコトヲ證明ス。(若シアラハ該管
號又ハ引用、其ノ既公式文頭又ハ號ニ於ケル該文書
ノ成員所在ノ公式名稱ヲモ備記スベシ)

外務省文書課

一千九百四十七年ノ西暦二十二年十二月二十二日

東京ニ於テ署名

當該官吏署名
右ノ管ノ公的資格
證人
佐藤武五郎

文書課長
佐藤武五郎
署名
捺印

證人
佐藤武五郎
署名
捺印

Cert.

3/06 ~ 22.

公式入手ニシテル證明

余、Henry Shimojima ハ、余方連合軍最高指揮官宣傳司令部ニ附候アカルノナルコト、茲ニ上記ノ證長ハ余方公務上、日本政府、上記署名者宣傳ヨリ入手シタルニノナルコトヲ茲ニ證明ス。

千九百四十七年ノ四月二十二日ノ十二時二十分

東京ニ於テ署名

氏名 準 Henry Shimojima /署名/

右ノ者、公印試察 Investigator I.P.S.

證人 Henry A. Dolan Jr. /署名/

IPS DOC. NO. 3106-(52)

FOREIGN OFFICE
SECRET

Diplomatic Measures to be Taken
When the Conference Succeeds.
(26 November 1941)

- 1. Issuing of Diplomatic Statement.
- 2. Establishment of Peace between China and Japan.
 - a) Preparatory manœuvring towards the National Government;
 - b) Commencement of Peace Negotiations with the CHIANG Regime (immediate determining of the delegates, site and substance of the negotiations);
 - c) Unification of the NANKING Government with the CHIANG Regime;
 - d) Watching the cessation of CHIANG-aiding actions by Britain, U.S.A. and Netherlands.
- 3. Continuance of the Negotiations with U.S.A.
 - a) Ensuring of the volume of Petroleum Imports (simultaneously with the reaching of an agreement);
 - b) Abrogation of the Freezing of Funds Act (immediately after an agreement has been reached in the negotiations);
 - c) Opening of Negotiations relating to the Promotion of Trade;
 - d) Conclusion of a Commercial Treaty;
 - e) Watching the cessation of CHIANG-aiding actions;
 - f) Recognition of MANCHUKUO (after the conclusion of peace between Japan and China);
 - g) Cessation and abolition of Hostile Measures against Japan.
- 4. Adjustment and Improvement of Anglo-Japanese Relations.
 - a) Watching the Cessation of CHIANG-aiding actions;
 - b) Abrogation of the Freezing of Funds Act;
 - c) Opening of Negotiations relating to the Promotion of Trade;
 - d) Conclusion of a New Commercial Treaty;
 - e) Recognition of MANCHUKUO (After the conclusion of peace, between Japan and China);
 - f) Cessation and Abolition of Hostile Measures against Japan;
- 5. Adjustment and Improvement of Japanese-Netherlands Relations.
 - a) Guaranteeing acquisition of Petroleum and other commodities;
 - b) Mitigating the Imports and Exports Prohibition and Restriction Ordinance;
 - c) Resumption of negotiations between Japan and Netherlands East Indies;
 - d) Cessation and Abolition of Hostile Measures against Japan.
- 6. Making the Relations between Japan and Thailand closer.
 - a) Making Thailand adopt a cooperative policy in regard to the Agreement reached between Japan and America.

- b) Opening of negotiations for fostering the political and commercial relations between Japan and Thailand.
- 7. Re French Indo-China.
 - a) Adjustment of existing treaties following the withdrawal of the Japanese troops from Southern French Indo-China;
 - b) Making French Indo-China announce the status quo in the relations between Japan and France excepting for the above;
- 8. Re Soviet Russia.
 - a) Undertaking the improvement of the relations between Japan and Soviet Russia according to the established policy;
 - b) Considering the adjustment of the relations between Soviet Russia and Germany;
- 9. Adjustment of Relations between Japan and Australia.
 - a) Cessation of hostile measures against Japan;
 - b) Promoting recovery of Economic Relations with Japan;
- 10. Re Axis.
 - a) Reporting re Japanese-American Agreement.
- 11. Re MANCHUKUO and the National Government.
 - a) Making the two Governments issue announcements in regard to the conclusion of the Japanese-American Negotiations;
 - b) Rescinding of existing Freezing of Funds Acts against Britain and America in both countries.

FOREIGN OFFICE

SECRET

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6. Making the Relations between Japan and Thailand closer.
 - a) Making Thailand adopt a cooperative policy in regard to the Agreement reached between Japan and America.

100-3106-(52)

會議成功ノ場合採ルヘキ對外措置

(昭和一六一六二六)

一 對外聲明ノ發出

二 日支和平ノ確立

(1) 國民政府ニ對スル事前工作

(口) 將政権下ノ和平交渉開始(便節、場所、交渉
内容等ノ至急決定)

(ハ) 南京政府下將政権下ノ統合

七部内六三 (ニ) 美米國ノ授將行爲停止監視

三 對米交渉ノ續行

外機密 (1) 石油輸入量ノ確保(會議安結下同時)

(口) 資產凍結令ノ廢止(會議安結直後)

(ハ) 通商增進ニ關スル交渉開始

(ニ) 通商條約ノ締結

(ホ) 授將行爲ノ停止監視

(ハ) 福州國ノ承認(日支和平成立後)

(リ) 對日領性措置ノ停止撤廢

四 日英關係ノ調整增進

(1) 授將行爲ノ停止監視

(口) 資產凍結令ノ廢止

(ハ) 通商增進ニ關スル交渉開始

(ニ) 新通商條約ノ締結

(ホ) 福州國ノ承認(日支和平成立後)

1943/10/6-(52)

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一 (一) 對日敵性措置ノ停止及撤回
五 日圓關係ノ調整增進
(1) 石油其ノ他物資獲得ノ確保
(2) 輸出入禁止制限令ノ緩和
(3) 日圓印交渉顧問
(二) 對日敵性措置ノ停止及撤回
六 日泰關係ノ緊密化
(1) 泰ヲシテ日米協定成立ニ附聯シ同調的政策
ヲ表明セシム
(2) 日泰間政治經濟關係增進ニ附スル交渉開始
七 對佛印關係
(1) (2) 両國佛印日本軍撤退ニ伴フ現行條約ノ調整
(2) 佛印ヲシテ右以外日佛關係不變更ノ聲明ヲ
公セシム
八 對蘇關係
(1) 既定方針ニ依リ日蘇關係ノ対轉ヲ計ル
(2) 狗熊關係調整ヲ考慮ス
九 日蒙關係ノ調整
(1) 對日敵性措置ノ停止
(2) 對日經濟關係ノ恢復增進
一〇 對樺太關係
(1) 日米協定ニ附スル通報
一一 亞洲國及國民政府關係

Acc 3106-152

(1) 兩國政府ヲシテ日本交渉成立ニ關聯スル聲明
(2) ヲ競セシム
(3) 兩國ニ於ケル現行對美資產債結合ノ解除